American Battle Monuments Commission

Fiscal Year 2010 Appropriation Request

Submitted to the
111th Congress of the United States, First Session

Senate Committee on Appropriations
Subcommittee on Military Construction, Veterans Affairs, and Related Agencies

and

House Committee On Appropriations
Subcommittee on Military Construction, Veterans Affairs, and Related Agencies

May 7, 2009
# TABLE OF CONTENTS

**EXECUTIVE SUMMARY** .................................................................................................. 1

**PART 1: INTRODUCTION** ............................................................................................... 3
   Mission ............................................................................................................................. 3
   Vision ............................................................................................................................... 3
   Values ............................................................................................................................... 3
   History and Background ................................................................................................. 3
   Organizational Structure ............................................................................................... 5
   Operations Management ................................................................................................. 6
   Strategic Plan .................................................................................................................. 6
   Strategic Goals .............................................................................................................. 6

**PART 2: FY 2009 BUDGET REQUEST** ........................................................................... 7
   Overview of FY 2009 Request ....................................................................................... 7
   Salaries and Expenses ................................................................................................. 7
   Foreign Currency Fluctuation Account .......................................................................... 8
   Proposed Appropriations Language .............................................................................. 9
   Statement of Personnel ................................................................................................. 10
   Statement of Increases and Decreases by Activity ....................................................... 11
   Statement of Increases and Decreases by Object Classification .................................. 14
EXE CutIVE SUMMARY

Total Budget Authority Requested for Fiscal Year 2010

The American Battle Monuments Commission (ABMC) requests $77,400,000 in total budget authority for fiscal year (FY) 2010. The Commission’s total budget request provides funding for salaries and expenses to perform its mission and funding to recapitalize its Foreign Currency Fluctuation Account. The details of this funding distribution are outlined below.

Salaries and Expenses Request

The Commission's FY 2010 budget request for salaries and expenses of $60,300,000 fully supports the agency’s requirements to provide compensation and benefits, rent, utilities, travel and transportation, printing and supplies, support contracts and service fees, equipment, and capital improvements to perform its mission. This request is $830,000 more than the amount appropriated for FY 2009. Adjustments to the Commission’s baseline budget request are shown below:

<table>
<thead>
<tr>
<th>FY 2009 Appropriated</th>
<th>$59,470,000</th>
</tr>
</thead>
<tbody>
<tr>
<td>Adjustments:</td>
<td></td>
</tr>
<tr>
<td>MCL - Salary and Benefits Increases</td>
<td>1</td>
</tr>
<tr>
<td>MCL - Rent, Utilities and Other Increases</td>
<td>2</td>
</tr>
<tr>
<td>ICASS Increases for FY 2010 from DoS</td>
<td>3</td>
</tr>
<tr>
<td>CSCSP Charges for FY 2010 from DoS</td>
<td>4</td>
</tr>
<tr>
<td>Total Adjustments</td>
<td></td>
</tr>
<tr>
<td></td>
<td>$830,000</td>
</tr>
</tbody>
</table>

FY 2010 Budget Request | $60,300,000

Notes:
1. Maintaining Current Levels (MCL) increase of 2.0% for Salaries & Benefits per guidance provided by OMB.
2. Maintaining Current Levels (MCL) increase for Rent, Utilities and Other Expenses.
3. Reflects anticipated increase as projected by the Department of State on charges for International Cooperative Administrative Support Services (ICASS).
4. Reflects anticipated increase as projected by the Department of State on charges for Capital Security Cost-Sharing Program (CSCSP) fees.

Foreign Currency Fluctuation Account Request

The Commission’s FY 2010 budget request to replenish its Foreign Currency Fluctuation Account in “such sums” terms is estimated to be $17,100,000. This is the same amount which the Commission estimates will be required to avoid currency losses in FY 2009.
## FY 2010 Funding Request Summary

<table>
<thead>
<tr>
<th>($ in millions)</th>
<th>FY 2009 Appropriation</th>
<th>FY 2010 Request</th>
<th>Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>Salaries &amp; Expenses</td>
<td>$59.5</td>
<td>$60.3</td>
<td>$0.8</td>
</tr>
<tr>
<td>Foreign Currency</td>
<td>$17.1</td>
<td>$17.1</td>
<td>$0.0</td>
</tr>
<tr>
<td>Total</td>
<td>$76.6</td>
<td>$77.4</td>
<td>$0.8</td>
</tr>
</tbody>
</table>

FTE: 409 409 0

Justification for increases to the Commission’s Salaries & Expenses Account and Foreign Currency Fluctuation Account is contained in the remaining sections of this document.
PART 1: INTRODUCTION

Mission
The Commission’s mission statement communicates its essence to stakeholders and the public. We believe it is a full and inspirational expression of our purpose.

The American Battle Monuments Commission – guardian of America’s overseas commemorative cemeteries and memorials – honors the service, achievements and sacrifice of United States Armed Forces.

Vision
Our vision statement originates from words written by our first Chairman, General of the Armies John J. Pershing, over seventy-five years ago. It connects the Commission’s heritage to our vision of the future.

“Time will not dim the glory of their deeds.”

Values
Our values represent the Commission’s priorities, culture, and how our team members act within the organization.

- Integrity – Doing what’s right: legally, morally, and ethically. Our word is our bond.
- Excellence – Everything we do is done to the highest standards. Average is not good enough.
- Respect – We treat people as they want to be treated, and how we’d like to be treated.
- Commitment – We are committed to each other, our mission, and to the constituents whom we serve.

History and Background
Recognizing the need for a federal agency to be responsible for honoring American armed forces where they had served and for controlling the construction of military monuments and markers on foreign soil by others, the Congress enacted legislation in 1923 creating the American Battle Monuments Commission.

The American Battle Monuments Commission is an independent agency of the Executive Branch of the U.S. federal government. It is responsible for commemorating the service, achievements, and sacrifice of American armed forces in the United States and where they have served since April 6, 1917 (the date of U.S. entry into World War I) through the erection of suitable memorial shrines; for designing, constructing, operating, and maintaining permanent American military
burial grounds in foreign countries; for controlling the design and construction of U.S. military monuments and markers in foreign countries by other U.S. citizens and organizations, both public and private; and for encouraging the maintenance of such monuments and markers by their sponsors. In performing these functions, the Commission administers, operates and maintains twenty-four permanent American military burial grounds and twenty-two separate memorials, monuments and markers on foreign soil, and three memorials in the United States.

As of the end of FY 2008, 124,909 U.S. war dead are interred in these cemeteries, 30,921 of World War I; 93,238 of World War II; and 750 of the Mexican War. Additionally, 6,164 American veterans and others are interred in the Mexico City National Cemetery and Corozal American Cemetery. Commemorated individually by name on stone tablets at the World War I and II cemeteries and three memorials on U.S. soil are 94,135 U.S. servicemen and women who are missing in action or lost or buried at sea in their general regions during the World Wars and the Korean and Vietnam Wars.

Each grave site in the permanent American World War I and II cemeteries on foreign soil is marked by a headstone of pristine white marble. Headstones of those of the Jewish faith are tapered marble shafts surmounted by a Star of David; stylized marble Latin crosses mark all others. Annotated on the headstones of the World War I war dead that could not be identified is: “HERE RESTS IN HONORED GLORY AN AMERICAN SOLDIER KNOWN BUT TO GOD.” In the World War II cemeteries, the words “AMERICAN SOLDIER” were replaced with the words “COMRADE IN ARMS” on the headstones of those who could not be identified.

The Commission’s World War I, World War II, and Mexico City Cemeteries are closed to future burials except for the remains of U.S. war dead found from time to time in the World War I and II battle areas. The Corozal American Cemetery outside Panama City, Panama, is the only active cemetery the Commission maintains.

Most of the Commission’s facilities range in age from 48 to 94 years old with the Mexico City National Cemetery being over 150 years old. The permanent structures and plantings, which make the Commission’s facilities among the most beautiful memorials in the world, are aging and require increased funding levels to maintain them. Accordingly, the Commission prioritizes the use of its maintenance and engineering funds carefully to ensure the most effective and efficient utilization of its available resources. All of the plantings, including the lawns and to some extent the meadows, must be cut and shaped, fed and treated with insecticides and fungicides at regular intervals during the growing season. The plantings also must be replaced when their useful lives are exhausted or they receive major storm damage.

The Commission also administers a trust fund to (1) build memorials authorized by Congress, but financed primarily from private contributions, commemorative coin proceeds, or investment earnings; (2) decorate grave sites with flowers from private contributions; and (3) maintain and repair nonfederal war memorials with private contributions.
Organizational Structure

The Commission’s organizational structure is presented below.

The Board of Commissioners constitutes the policy-making body of the Commission and consists of eleven members, who are appointed by the President of the United States for an indefinite term and serve without pay. They meet with the professional staff of the Commission twice annually. The Commissioners establish policy and ensure proper staff functioning for the Commission to carry out its mission. During inspections, they observe, inquire, comment upon, and make recommendations on any and all aspects of the Commission’s operations. The Commission’s daily operations are directed by an Executive Level Secretary, appointed by the President, who is assisted by an Executive Director, a member of the Senior Executive Service.

The Commission is staffed by 409 full-time equivalent (FTE) civilian employees. The Commission’s FY 2010 FTE strength did not change from FY 2009. Seventy-three of the full-time civilian employees are U.S. citizens, all but 21 are located at ABMC facilities overseas. The remaining 336 civilian employees are Foreign Service National personnel hired from the countries where the Commission’s facilities are located. Two regional offices, one near Paris in Garches, France, and one in Rome, Italy, oversee operations in Europe and the Mediterranean. The superintendents in Mexico City, Corozal, and Manila report directly to the Executive Director at the Commission’s Headquarters in Arlington, VA. Superintendents are selected for their administrative ability; knowledge of horticulture, vehicles, equipment, structures maintenance and construction; and their ability to employ compassion and tact in serving the public.
Operations Management

The Commission's FY 2010 funding request focuses on providing the appropriate amount of funding for personnel costs, service fees, scheduled maintenance and repairs, supplies, materials, spare parts, replacement of uneconomically repairable equipment, and capital improvements for the Commission to perform its mission.

The shrines to America's war dead entrusted to ABMC's care require a formidable annual program of maintenance and repair of facilities, equipment, and grounds. This care includes upkeep of more than 131,000 graves and headstones and 73 memorial structures (within and external to the cemeteries) on approximately 1,650 acres of land. Additionally, the Commission maintains 65 quarters for assigned personnel; 67 miles of roads and paths; 911 acres of flowering plants, fine lawns, and meadows; 3 million square feet of shrubs and hedges; and 11,000 ornamental trees.

Care and maintenance of these resources requires exceptionally intensive labor at the Commission's cemeteries and memorials. Compensation and benefits consume approximately 42 percent of the Commission's FY 2010 request while the remaining 58 percent of the Commission's expenses supports engineering, maintenance, logistics, services, supplies and other administrative costs critical to its operations.

Strategic Plan

The Commission's strategic plan complies with the provisions of the Commission's enabling legislation (36 U.S.C. Chapter 21) and the Government Performance Results Act. The plan ensures that the Commission's commemorative cemeteries and memorials continue to be shrines to this great nation's core values and the United States image as a beacon for liberty and freedom throughout the world. The Commission is in the process of updating the strategic plan.

Strategic Goals

The Commission developed its goals to help ensure that our commemorative cemeteries and memorials remain fitting shrines to those who have served our nation in uniform since America's entry into World War I.

- To develop, operate, maintain, and improve ABMC facilities as the world's best commemorative sites.
- To value and invest in each employee.
- To have ABMC commemorative sites recognized worldwide as inspirational and educational visitor destinations.
- To make ABMC business and resource management the best in government.

Together, our mission, vision, values and strategic goals inspire our workforce to honor the service, achievements, and sacrifice of America's armed forces.
PART 2: FY 2010 BUDGET REQUEST

Overview of FY 2010 Request

To support its operations in FY 2010, the Commission requests $77,400,000 in total budget authority. The Commission’s total budget request provides funding for both salaries and expenses to perform its mission and to recapitalize its Foreign Currency Fluctuation Account. The details of this funding by account are outlined below.

<table>
<thead>
<tr>
<th>($ in millions)</th>
<th>FY 2008 Appropriation</th>
<th>FY 2009 Appropriation</th>
<th>FY 2010 Request</th>
<th>Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>Salaries &amp; Expenses</td>
<td>$44.6</td>
<td>$59.5</td>
<td>$60.3</td>
<td>$0.8</td>
</tr>
<tr>
<td>Foreign Currency</td>
<td>$11.0</td>
<td>$17.1</td>
<td>$17.1</td>
<td>$0.0</td>
</tr>
<tr>
<td>Total</td>
<td>$55.6</td>
<td>$76.6</td>
<td>$77.4</td>
<td>$0.8</td>
</tr>
<tr>
<td>FTE</td>
<td>404</td>
<td>409</td>
<td>409</td>
<td>0</td>
</tr>
</tbody>
</table>

Salaries and Expenses

The Commission's FY 2010 budget request for salaries and expenses of $60,300,000 fully supports the agency's requirements to provide compensation and benefits, rent, utilities, travel and transportation, printing and supplies, support contracts and service fees, equipment, and capital improvements to perform its mission. This request is $830,000 more than the FY 2009 Appropriation.

FY 2009 Appropriated $59,470,000

Adjustments:

- MCL - Salary and Benefits Increases $433,000
- MCL - Rent, Utilities and Other Increases $296,000
- ICASS Increases for FY 2010 from DoS $73,000
- CSCSP Charges for FY 2010 from DoS $28,000

Total Adjustments $830,000

FY 2010 Budget Request $60,300,000

Adjustments to the Baseline Budget

Maintaining Current Levels – Salaries & Benefits (+ $433,000)

The Office of Management and Budget's (OMB) FY 2010 budget formulation guidance identified a 2.0% increase allowance so that agencies could maintain current levels for Salaries & Benefits funding lines over the previous year. For the Commission, $433,000 is required to support FY 2010 funding requirements.
Maintaining Current Levels – Rent, Utilities and Other Increases (+ $296,000)

An increase of $296,000 is requested to maintain current levels for Non-Salary (Rent, Utilities and Other Increases) funding lines over the previous year. This funding level is required to support FY 2010 requirements.

ICASS (+ $73,000)

Overseas, the Commission derives administrative support beyond its capabilities from the State Department’s Interagency Cooperative Administrative Support Services (ICASS) program. The increase in ICASS costs to the Commission in FY 2010 is $73,000.

CSCSP (+ $28,000)

In FY 2008, the Commission began contributing to the State Department’s Capital Security Cost Sharing Program (CSCSP), a funding program to replace 150 embassies and consulates that do not meet current security standards. For FY 2010, the estimated increase to the Commission is $28,000.

Foreign Currency Fluctuation Account

The Commission’s FY 2010 Budget Request to replenish its Foreign Currency Fluctuation Account (FCFA) in “such sums” terms is estimated to be $17,100,000. This request reflects the current estimate needed to retain the Commission’s buying power primarily against the European Euro.

With approximately 80% of the Salaries and Expenses funding that is affected by foreign currency fluctuation, any significant drop in the value of the U.S. Dollar places the agency’s mission at risk. Fortunately, the U.S. Dollar has strengthen over the past 10-12 months. The estimated amount requested is based on an exchange rate whereby $1.43 U.S. Dollar equals €1.00 European Euro. The approach used by the Commission for estimating the amount required to replenish the Commission’s FCFA has been endorsed by OMB and the Government Accountability Office (Report Number GAO-06-50R, dated October 20, 2005).

For FY 2009, the Congress enacted “such sums as may be necessary” language for this account. Under this appropriation language, the Commission will continue to estimate and report its Foreign Currency Fluctuation Account requirements as it has in the past. However, when a need arises where the amount forecast by the Commission for this account is insufficient to support funding its operations, the Commission will submit an adjusted estimate, with justification, to OMB. The House and Senate Appropriations Committees will be provided with the OMB-cleared justification in order to be notified of the Commission’s need for additional funds. The Commission will then submit the request to the Department of the Treasury to receive the increase in funding for this account. The Commission appreciates the congressional willingness to handle unforeseen foreign currency changes in this flexible manner.
Proposed Appropriations Language

General and Special Funds:

Salaries and Expenses
Treasury Account ID: 74-0100-0

For necessary expenses, not otherwise provided for, of the American Battle Monuments Commission, including the acquisition of land or interest in land in foreign countries; purchases and repair of uniforms for caretakers of national cemeteries and monuments outside of the United States and its territories and possessions; rent of office and garage space in foreign countries; purchase (one-for-one replacement basis only) and hire of passenger motor vehicles; not to exceed $7,500 for official reception and representation expenses; and insurance of official motor vehicles in foreign countries, when required by law of such countries, $60,300,000\(\text{[}59,470,000\text{]}\), to remain available until expended. (Consolidated Security, Disaster Assistance, and Continuing Appropriations Act, 2009.)

Foreign Currency Fluctuation Account
Treasury Account ID: 74-0101-0

For necessary expenses, not otherwise provided for, of the American Battle Monuments Commission, such sums as may be necessary, to remain available until expended, for purposes authorized by section 2109 of title 36, United States Code.
## Statement of Personnel

The table below presents a profile of the ABMC's personnel requirements:

<table>
<thead>
<tr>
<th></th>
<th>2008 Actual</th>
<th>2009 Estimate</th>
<th>2010 Request</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Number of Full-Time Permanent Positions</td>
<td>404</td>
<td>409</td>
<td>409</td>
</tr>
<tr>
<td>Total Compensable Work Years (FTE)</td>
<td>404</td>
<td>409</td>
<td>409</td>
</tr>
<tr>
<td>Full-Time Equivalent (FTE) of Overtime and Holiday Pay</td>
<td>4</td>
<td>4</td>
<td>4</td>
</tr>
<tr>
<td>Average GS Grade/Step (GS Base Rate plus Locality Pay)</td>
<td>12/8</td>
<td>12/8</td>
<td>12/8</td>
</tr>
<tr>
<td>Average GS Salary</td>
<td>72,750</td>
<td>74,860</td>
<td>76,357</td>
</tr>
<tr>
<td>Average Salary of FSN Positions</td>
<td>41,994</td>
<td>43,211</td>
<td>44,076</td>
</tr>
</tbody>
</table>
## Statement of Increases And Decreases By Activity
($ in thousands)

<table>
<thead>
<tr>
<th></th>
<th>Administration and U.S. Memorials</th>
<th>European Cemeteries and Memorials</th>
<th>Mediterranean Cemeteries and Memorials</th>
<th>Asian Cemeteries and Memorials</th>
<th>Latin American Cemeteries and Memorials</th>
<th>Totals</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY 2008 Obligations (Actual)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Salaries and Expenses</td>
<td>8,121</td>
<td>24,214</td>
<td>6,166</td>
<td>1,837</td>
<td>773</td>
<td>41,111</td>
</tr>
<tr>
<td>FCFA</td>
<td>0</td>
<td>9,366</td>
<td>1,668</td>
<td>360</td>
<td>0</td>
<td>11,394</td>
</tr>
<tr>
<td><strong>FY 2008 Total Program</strong></td>
<td><strong>8,121</strong></td>
<td><strong>33,580</strong></td>
<td><strong>7,834</strong></td>
<td><strong>2,197</strong></td>
<td><strong>773</strong></td>
<td><strong>52,505</strong></td>
</tr>
<tr>
<td>FY 2009 Obligations (Est.)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Salaries and Expenses</td>
<td>19,404</td>
<td>29,717</td>
<td>7,470</td>
<td>2,192</td>
<td>687</td>
<td>59,470</td>
</tr>
<tr>
<td>FCFA</td>
<td>0</td>
<td>13,665</td>
<td>3,435</td>
<td>0</td>
<td>0</td>
<td>17,100</td>
</tr>
<tr>
<td><strong>FY 2009 Total Program</strong></td>
<td><strong>19,404</strong></td>
<td><strong>43,382</strong></td>
<td><strong>10,905</strong></td>
<td><strong>2,192</strong></td>
<td><strong>687</strong></td>
<td><strong>76,570</strong></td>
</tr>
<tr>
<td>S&amp;E Changes from FY 2008</td>
<td>11,283</td>
<td>5,503</td>
<td>1,304</td>
<td>355</td>
<td>-86</td>
<td>18,359</td>
</tr>
<tr>
<td>FCFA Changes from FY 2008</td>
<td>0</td>
<td>4,299</td>
<td>1,767</td>
<td>-360</td>
<td>0</td>
<td>5,706</td>
</tr>
<tr>
<td><strong>Total Change from FY 2008</strong></td>
<td><strong>11,283</strong></td>
<td><strong>9,802</strong></td>
<td><strong>3,071</strong></td>
<td><strong>-355</strong></td>
<td><strong>-86</strong></td>
<td><strong>24,065</strong></td>
</tr>
<tr>
<td>FY 2010 Obligations (Request)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Salaries and Expenses</td>
<td>19,097</td>
<td>31,560</td>
<td>6,600</td>
<td>2,322</td>
<td>721</td>
<td>60,300</td>
</tr>
<tr>
<td>FCFA</td>
<td>0</td>
<td>14,142</td>
<td>2,958</td>
<td>0</td>
<td>0</td>
<td>17,100</td>
</tr>
<tr>
<td><strong>FY 2010 Total Program</strong></td>
<td><strong>19,097</strong></td>
<td><strong>45,702</strong></td>
<td><strong>9,558</strong></td>
<td><strong>2,322</strong></td>
<td><strong>721</strong></td>
<td><strong>77,400</strong></td>
</tr>
<tr>
<td>S&amp;E Changes from FY 2009</td>
<td>-307</td>
<td>1,843</td>
<td>-870</td>
<td>130</td>
<td>34</td>
<td>830</td>
</tr>
<tr>
<td>FCFA Changes from FY 2009</td>
<td>0</td>
<td>477</td>
<td>-477</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td><strong>Total Change from FY 2009</strong></td>
<td><strong>-307</strong></td>
<td><strong>2,320</strong></td>
<td><strong>-1,347</strong></td>
<td><strong>130</strong></td>
<td><strong>34</strong></td>
<td><strong>830</strong></td>
</tr>
</tbody>
</table>

### Changes by Activity

#### General

The FY 2010 appropriation request of $60,300,000 supports the Commission's requirements for salaries and expenses for administration, operation, maintenance, and supervision for 24 memorial cemeteries, 25 separate Federal monuments, memorials, markers and offices around the world. This amount represents an increase of $830,000 from the FY 2009 enacted amount.

The Commission's FY 2010 Budget Request to replenish its Foreign Currency Fluctuation Account in “such sums” terms is estimated to be $17,100,000. This request reflects the current estimate and represents the amount of additional funds...
needed to retain the Commission's buying power primarily against the European Euro.

The amount listed under each activity reflects the Commission's funding requirements before making adjustments for foreign currency fluctuations.

Administration and U.S. Memorials

The Commission requests $19,097,000 to support operations at its Headquarters office in Arlington, VA – a decrease of $307,000 from the FY 2009 enacted amount. This request enables the Headquarters to administer operations worldwide and to supervise directly three cemeteries located in Panama, Mexico, and the Philippines. Also under its operational management are 8 monuments and memorials: 3 in the United States, 1 in the Northern Marianas, 1 in the Philippines, 1 in the Solomon Islands, 1 in New Guinea, and 1 in Cuba. Funding is also included - $7,500 (not to exceed) - for official reception and representation expenses.

European Cemeteries and Memorials

The Commission requests $31,560,000 for operations in its European Region – an increase of $1,843,000 over the FY 2009 enacted amount. The increase reflects the funding required for maintaining current levels and for prioritized engineering projects and equipment purchases. This request enables the Commission’s European Regional Office to administer, supervise, operate, and maintain 17 cemeteries and 15 separate monuments, memorials, markers, at its dispersed locations in France, England, Belgium, Luxembourg, and The Netherlands.

Mediterranean Cemeteries and Memorials

The Commission requests $6,600,000 for its operations in its Mediterranean Region – a decrease of $870,000 from the FY 2009 enacted amount. This request reflects the funding required for maintaining current levels and for prioritized engineering projects and equipment purchases. This funding will enable the Commission’s Mediterranean Regional Office to administer, supervise, operate, and maintain 4 cemeteries and 2 monuments/markers located in southern France, Italy, Tunisia, Gibraltar, and Morocco.

Asian Cemetery and Memorials

The Commission requests $2,322,000 for its operations in its Manila American Cemetery – an increase of $130,000 over the FY 2009 enacted amount. The increase reflects the funding required for maintaining current levels and for prioritized engineering projects and equipment purchases. This request enables the Manila American Cemetery to administer, operate, and maintain 1 cemetery and 4 separate memorials, located at Cabanatuan, Philippines; Guadalcanal, Solomon Islands; Saipan, Northern Mariana Islands; and in Papua, New Guinea.
Latin American Cemeteries and Memorials

The Commission requests $721,000 to administer, operate, and maintain its operations in two Latin American cemeteries located in Corozal, Panama and Mexico City, Mexico – an increase of $34,000 over the FY 2009 enacted amount. The increase reflects the funding required for maintaining current levels and for prioritized engineering projects and equipment purchases.
## Statement of Increases and Decreases By Object Classification

($ in thousands)

<table>
<thead>
<tr>
<th>Object Classes:</th>
<th>11</th>
<th>12</th>
<th>13</th>
<th>21</th>
<th>22</th>
<th>23</th>
<th>24</th>
<th>25</th>
<th>26</th>
<th>31</th>
<th>32</th>
<th>42</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>FY 2008 Obligations (Actual)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Salaries and Expenses</td>
<td>15,513</td>
<td>7,486</td>
<td>309</td>
<td>739</td>
<td>142</td>
<td>3,534</td>
<td>129</td>
<td>8,480</td>
<td>2,733</td>
<td>1,656</td>
<td>390</td>
<td>0</td>
<td>41,111</td>
</tr>
<tr>
<td>FCFA</td>
<td>4,650</td>
<td>1,945</td>
<td>134</td>
<td>38</td>
<td>28</td>
<td>340</td>
<td>13</td>
<td>3,232</td>
<td>637</td>
<td>377</td>
<td>0</td>
<td>0</td>
<td>11,394</td>
</tr>
<tr>
<td><strong>FY 2008 Total</strong></td>
<td>20,163</td>
<td>9,431</td>
<td>443</td>
<td>777</td>
<td>170</td>
<td>3,874</td>
<td>142</td>
<td>11,712</td>
<td>3,370</td>
<td>2,033</td>
<td>390</td>
<td>0</td>
<td>52,505</td>
</tr>
</tbody>
</table>

| **FY 2009 Obligations (Est.)** |
| Salaries and Expenses | 16,529 | 8,325 | 235 | 1,174 | 218 | 4,030 | 280 | 16,174 | 3,227 | 2,298 | 6,950 | 30 | 59,470 |
| FCFA | 4,752 | 2,393 | 68 | 338 | 63 | 1,159 | 81 | 4,651 | 926 | 661 | 0 | 0 | 17,100 |
| **FY 2009 Total** | 21,281 | 10,718 | 303 | 1,512 | 281 | 5,189 | 361 | 20,825 | 4,153 | 2,959 | 8,948 | 42 | 76,570 |

| S&E Change from 2008 | 1,016 | 839 | -74 | 435 | 76 | 496 | 151 | 7,694 | 494 | 642 | 6,560 | 30 | 18,359 |
| FCFA Change from 2008 | 102 | 448 | -66 | 300 | 35 | 819 | 68 | 1,419 | 289 | 284 | 1,998 | 12 | 5,706 |
| Total Change from 2008 | 1,118 | 1,287 | -140 | 735 | 111 | 1,315 | 219 | 9,113 | 783 | 926 | 8,558 | 42 | 24,065 |

| **FY 2010 Obligations (Request)** |
| Salaries and Expenses | 16,844 | 8,450 | 228 | 961 | 218 | 4,155 | 291 | 15,422 | 3,304 | 2,256 | 8,141 | 30 | 60,300 |
| FCFA | 4,776 | 2,395 | 64 | 272 | 63 | 1,178 | 83 | 4,373 | 937 | 640 | 2,309 | 12 | 17,100 |
| **FY 2010 Total** | 21,620 | 10,845 | 292 | 1,233 | 281 | 5,333 | 374 | 19,795 | 4,241 | 2,896 | 10,450 | 42 | 77,400 |

| S&E Change from 2009 | 315 | 125 | -7 | -213 | 0 | 125 | 11 | -752 | 77 | -42 | 1,191 | 0 | 830 |
| FCFA Change from 2009 | 24 | 2 | -4 | -66 | 0 | 19 | 2 | -277 | 11 | -21 | 310 | 0 | 0 |
| Total Change from 2009 | 339 | 127 | -11 | -279 | 0 | 144 | 13 | -1,029 | 88 | -63 | 1,501 | 0 | 830 |

### Changes by Object Classification

#### General

The FY 2010 appropriation request of $60,300,000 supports the Commission's requirements for salaries and expenses for administration, operation, maintenance, and supervision for 24 burial grounds and 25 separate federal monuments, memorials, markers and offices around the world. This amount represents an increase of $830,000 from the FY 2009 enacted amount.

The FY 2010 Budget Request to replenish its Foreign Currency Fluctuation Account in “such sums” terms is estimated to be $17,100,000. The request represents the
The amount listed under each object class reflects the Commission's funding requirements before making adjustments for foreign currency fluctuations.

Object Class 11 – Personnel Compensation

The Commission requests $16,844,000 – an increase of $315,000 over the FY 2009 enacted amount. This increase supports 409 Full-Time Equivalent (FTE) positions (73 U.S. civilian and 336 Foreign National employees) – the same employment level as in FY 2009. This increase enables the Commission to fund the estimated pay raise in January 2010, within-grade increases, promotions, and cost of living increases for all employees.

Object Class 12 – Personnel Benefits

The Commission requests $8,450,000 – an increase of $125,000 over the FY 2009 enacted amount. This increase supports benefits for employees worldwide, including the amount authorized by law to fund the federal government paid portion of health insurance, social security, and other allowances authorized for the Commission's U.S. workers and for its Foreign National workforce.

Object Class 13 – Benefits for Former Personnel

The Commission requests $228,000 to fund payments for unemployment compensation and severance pay for its U.S. and Foreign National workforce – a decrease of $7,000 over the FY 2009 enacted amount.

Object Class 21 – Travel and Transportation of Persons

The Commission requests $961,000 to support travel and transportation requirements for U.S. and Foreign National workers for operational purposes – a decrease of $213,000 over the FY 2009 enacted amount. This request supports U.S. employees and dependents traveling on permanent change of station, U.S. student dependents traveling to or from school, and travel by the Commissioners appointed by the President who are charged with oversight of Commission operations.

Object Class 22 – Transportation of Things

The Commission requests $218,000 for transportation of supplies, materials, spare parts, vehicles and equipment utilized in the operation, maintenance, and repair of the Commission's facilities and for the transportation of household goods in connection with permanent change of station. No increase is requested.
Object Class 23 – Rent, Communications, and Utilities

The Commission requests $4,155,000 for rent, storage and garage space; postal, telephone, and fax services; water, gas and electricity – an increase of $125,000 over the FY 2009 enacted amount. This estimate includes $1,294,000 for Department of State International Cooperative Administrative Support Service (ICASS) and $1,110,000 to fund the Commission’s share of the State Department Capital Security Cost Share Program (CSCSP) fees. The funding needed to support ICASS reflects an increase of $73,000 over the FY 2009 estimate, while the request for CSCSP represents an increase of $28,000 over the FY 2009 estimate.

Object Class 24 – Printing and Reproduction

The Commission requests $291,000 for printing and reproduction of reports, photographs, general information pamphlets, cemetery booklets, and lithographs of the cemetery memorials presented to members of the families of those interred in them or commemorated by name on the Tablets of the Missing. This request reflects an increase of $11,000 over the FY 2009 enacted amount.

Object Class 25 – Other Services

The Commission requests $15,422,000 for contractual services which consist of engineering and technical services; professional support services; operation, maintenance, and repair of equipment; information technology consulting services; interagency service agreements; maintenance and repairs of vehicles; and vehicle insurance in those countries that require such coverage by law. These funds also support the Commission’s maintenance and infrastructure requirements. This request reflects a decrease of $752,000 over the FY 2009 enacted amount. In addition, $7,500 (not to exceed) is requested for official reception and representation expenses.

Object Class 26 – Supplies and Materials

The Commission requests $3,304,000 to replenish its stock of plantings and seeds; horticultural, repair and utility, custodial and office supplies; petroleum, oils and lubricants; tires and tubes; and spare replacement parts for vehicles and equipment. This request reflects an increase of $77,000 over the FY 2009 enacted amount.

Object Class 31 – Equipment

The Commission requests $2,256,000 to replace worn-out and uneconomically repairable vehicles, equipment, and furniture. These funds also support the Commission’s continuing infrastructure modernization efforts. This request reflects a decrease of $42,000 over the FY 2009 enacted amount.
Object Class 32 – Land and Structures

The Commission requests $8,141,000 for construction and improvement (additions, alterations, and modifications) of buildings and structures in support of the Commission’s maintenance and infrastructure requirements. This request reflects an increase of $1,191,000 over the FY 2010 enacted amount.

Object Class 42 – Claims and Reserves

The Commission requests $30,000 to cover potential claims against the Government – the same amount requested in the FY 2009 enacted amount.